MINUTES

DESIGN ADVISORY COMMITTEE

21 APRIL 2016

APPROVED FOR RELEASE

MARTIN MILEHAM
CHIEF EXECUTIVE OFFICER



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THESE MINUTES ARE HEREBY CERTIFIED AS
CONFIRMED
PRESIDING MEMBER'S
SIGNATURE

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Minutes of the meeting of the City of Perth **Design Advisory Committee** held in Committee Room 1, Ninth Floor, Council House, 27 St Georges Terrace, Perth on **Thursday, 21 April 2016**.

MEMBERS IN ATTENDANCE

Mr Karotkin - Presiding Member

Mr Ciemitis

Mr Warn

Mr Smith - Deputy for Mr Farley

OFFICERS

Ms Smith - Manager Development Approvals
Mr Gericke - Coordinator Statutory Town Planning

Mr Colalillo - Senior Planning Officer
Ms Trlin - Senior Planning Officer

Mr Fotev - 3D Model Officer

Ms Rutigliano - Governance Administration Officer

GUESTS AND DEPUTATIONS

Mr Faugno - Cox Architecture

Mr Mijat - Little Fish Weston Street Pty Ltd
Mr Allen - Little Fish Weston Street Pty Ltd

Mr Scanlan - Scanlan Architects

Mr Ashton - TPG Town Planning, Urban Design and Heritage
Mr Lees - TPG Town Planning, Urban Design and Heritage
Mr Caddy - TPG Town Planning, Urban Design and Heritage
Ms Moredoundt - TPG Town Planning, Urban Design and Heritage
Mr Beattie - TPG Town Planning, Urban Design and Heritage

DA34/16 DECLARATION OF OPENING

4.08pm The Presiding Member declared the meeting open.

DA35/16 APOLOGIES AND MEMBERS ON LEAVE OF ABSENCE

Mr Sharp (apology)

Mr Mackay (apology)

Mr Kerr (apology)

Mr Farley (apology)

DA36/16 CONFIRMATION OF MINUTES

Moved by Mr Ciemitis, seconded by Mr Warn

That the minutes of the meeting of the Design Advisory Committee held on 31 March 2016 be confirmed as a true and correct record.

The motion was put and carried

The votes were recorded as follows:

For: Mr Ciemitis, Mr Karotkin, Mr Smith and Mr Warn

Against: Nil

DA37/16 CORRESPONDENCE

Nil

DA38/16 DISCLOSURE OF MEMBERS' INTERESTS

Member / Officer	Minute No.	Item Title.	Nature / Extent of Interest
Peter Ciemitis (TRIM 65683/16)	DA40/16	286 (Lot 3) Hay Street, East Perth – Demolition of Existing Two Storey Building and Construction of an 18 – Level Hotel ('Special Residential') Development including 180 Hotel Rooms	Ciemitis's employer RobertsDay are co- consultant with Cox Architecture on a project in
Peter Ciemitis (TRIM 68224/16)	DA41/16	39 (Lots 4 and 551), 41 (Lot 1) and 47 – 55 (Lots 1 and 2) Milligan Street and 469 (Lot 2) and 471 (Lots 66 AND 550) Murray Street, Perth – Proposed Mixed-Use Development Comprising a 52 Level Residential Building Containing 359 Multiple Dwellings Containing 359 Multiple	RobertsDay office building is 60m from the proposed

Hotel Building Containing 406 Hotel Rooms and	
Associated Dining and Retails Uses and a Total	
of 272 Car Parking Bays – Bonus Plot Ratio	

PRESENTATION:

Agenda Item 1, DA39/16 – 286 (Lot 3) Hay Street, East Perth – Demolition of Existing Two Storey Building and Construction of an 18 – Level Hotel ('Special Residential') Development including 180 Hotel Rooms

4.11pm

The Senior Planning Officer, Ms Trlin, commenced the presentation and provided a brief overview of the proposed amended development application. The Senior Planning Officer, Ms Trlin, and City Architect then answered questions from the Design Advisory Committee.

4.15pm

The presentation concluded.

DEPUTATION:

Agenda Item 1, DA39/16 – 286 (Lot 3) Hay Street, East Perth – Demolition of Existing Two Storey Building and Construction of an 18 – Level Hotel ('Special Residential') Development including 180 Hotel Rooms

4.16pm

Mr Faugno commenced the deputation and provided an overview of the development application. Mr Faugno then answered questions from the Design Advisory Committee.

4.43pm

The deputation concluded.

PRESENTATION:

Agenda Item 2, DA40/16 – 39 (Lots 4 and 551), 41 (Lot 1) and 47 – 55 (Lots 1 and 2) Milligan Street and 469 (Lot 2) and 471 (Lots 66 AND 550) Murray Street, Perth – Proposed Mixed-Use Development Comprising a 52 Level Residential Building Containing 359 Multiple Dwellings Containing 359 Multiple Dwellings, a 37 Level Hotel Building Containing 406 Hotel Rooms and Associated Dining and Retails Uses and a Total of 272 Car Parking Bays – Bonus Plot Ratio

4.44pm

The Senior Planning Officer, Mr Colalillo, commenced the presentation and provided a brief overview of the proposed amended development application. The Senior

Planning Officer, Mr Colalillo, then answered questions

from the Design Advisory Committee.

4.55pm The presentation concluded.

DEPUTATION: Agenda Item 2, DA40/16 – 39 (Lots 4 and 551), 41 (Lot 1)

and 47 – 55 (Lots 1 and 2) Milligan Street and 469 (Lot 2) and 471 (Lots 66 AND 550) Murray Street, Perth – Proposed Mixed-Use Development Comprising a 52 Level Residential Building Containing 359 Multiple Dwellings Containing 359 Multiple Dwellings, a 37 Level Hotel Building Containing 406 Hotel Rooms and Associated Dining and Retails Uses and a Total of 272 Car Parking

Bays – Bonus Plot Ratio

4.56pm Mr Caddy and Mr Scanlan commenced the deputation and

provided an overview of the development application. Mr Scanlan and Ms Moredoundt then answered questions

from the Design Advisory Committee.

5.50pm The deputation concluded.

DA39/16 286 (LOT 3) HAY STREET, EAST PERTH -

DEMOLITION OF EXISTING TWO STOREY BUILDING AND CONSTRUCTION OF AN 18 - LEVEL HOTEL ('SPECIAL RESIDENTIAL') DEVELOPMENT INCLUDING

180 HOTEL ROOMS

BACKGROUND:

SUBURB/LOCATION: 286 (Lot 3) Hay Street, East Perth

FILE REFERENCE: 2016/5083

REPORTING UNIT: Development Approvals

RESPONSIBLE DIRECTORATE: City Planning and Development

DATE: 12 April 2016

MAP / SCHEDULE: Schedule 1 - Map and coloured perspective for

286 Hay Street, East Perth

3D MODEL PRESENTATION: A 3D Model for this application will be available at

the Committee meeting.

LANDOWNER: Little Fish Weston Street Pty Ltd

APPLICANT: TPG Town Planning, Urban Design and Heritage

ZONING: (MRS Zone) Central City Area

(City Planning Scheme Precinct) Goderich (P14) (City Planning Scheme Use Area) Town Centre

APPROXIMATE COST: \$25 million

SITE HISTORY:

The 731m² subject site is located on the northern side of Hay Street in East Perth. The site is currently occupied by a two storey commercial building with an at grade open car park to the rear of the site. The site has access from Hay Street and the adjoining right of way to the rear of the site.

DETAILS:

Approval is sought to demolish the existing two storey commercial building on the site and construct an 18 level hotel building consisting of 180 hotel rooms and associated facilities.

Details of the proposed development are as follows:

Ground Floor Level	This level includes the hotel lobby, reception and bar area, the Managers office and luggage room, back of house facilities, end of trip facilities for hotel staff, bathroom facilities, bin store, fire pump rooms, water tank, substation and a loading zone with access off the right of way adjoining the rear of the site.
First to Third Floor Level	These levels include 14 one bedroom hotel rooms ranging in size from 20m ² to 34m ² .
Level Four	This level contains 11 one bedroom hotel rooms ranging in size from $20m^2$ to $22m^2$, the communal gym and a landscaped room terrace.
Level Five	This level contains 11 one bedroom hotel rooms ranging in size from 20m ² to 22m ² .
Levels Six to Ten	These levels contain 12 one bedroom hotel rooms ranging in size from $20m^2$ to $22m^2$.
Levels Eleven to Seventeen	These levels contain 8 one bedroom hotel rooms ranging in size from $20m^2$ to $22m^2$.

The building is to be constructed using a modular method consisting of precast concrete panels with high quality glazing and feature natural stone and aluminium cladding. An awning is proposed over the Hay Street footpath to provide pedestrian shelter and an extensive use of glazing at the ground floor lobby level has been designed to encourage activation and passive surveillance of the street.

COMPLIANCE WITH PLANNING SCHEME:

Land Use

The subject site is located in the Town Centre Use Area of the Goderich Precinct 14 of City Planning Scheme No. 2 (CPS2). The Goderich Precinct will be further developed as a residential neighbourhood accommodating a wide range of residential and employment opportunities serviced by activities which support these uses. The town centre on Hay Street will be further consolidated as a node of shopping, commercial and community facilities, serving the needs of residents, visitors and workers in this and adjoining precincts.

'Special Residential' is a preferred ('P') use within the Town Centre use area of the Goderich Precinct. It is considered that the proposed hotel use complies with the Statement of Intent of the Precinct.

Development Requirements

Within the Town Centre use area, generally only shops, showrooms and restaurants will be permitted to front Hay Street, although a range of residential and commercial uses will be permitted on upper levels, or to the rear. Residential and visitor accommodation in this area of the Precinct are encouraged.

New development along the shopping 'strip' in Hay Street will have a nil street setback and be of a low scale along the street frontage and incorporate a shop front design with pedestrian weather protection over the footpath. Additional building height will be setback from all lot boundaries. Building heights shall be tailored to provide for adequate levels of sunlight penetration into the street. Development shall also have regard to the existing development and complement historic buildings.

The proposal's compliance with the CPS2 and Goderich Design Policy development requirements is summarised below:

Development Standard	Proposed	Permitted / Required
Maximum Plot Ratio	4.0:1 (2,924m ²)	4.0:1 (2,924m ²)
Maximum Street Building Height:		
Hay Street	13.6 metres	14 metres
Maximum Building		

Development Standard	Proposed	Permitted / Required
Height:	58.4 metres with	Additional height above
	various	the street building height
	encroachments	within a 45 degree angled
	within the 45 degree	height plane measured
	height plane	from Hay Street
Setbacks:		
Front (Hay Street)	Nil up to 14 metres, encroaches into height plane from	Nil up to a height of 14 metres
	levels 6 to 17	Additional height above the street building height within a 45 degree angled height plane measured from Hay Street
Side (east)	Nil (no openings) 3 metres (with openings)	Nil (no openings) 4 metres (with openings)
Side (west)	Nil 2.9 metres to main building	Nil (no openings) 4 metres (with openings)
Rear (laneway)	Nil with openings	Nil (no openings) 4 metres (with openings)
Car Parking:	Nil	11 bays (maximum)
Bicycle Parking:		
Special Residential	Nil	60 bays (minimum)

Conclusion

The Design Advisory Committee is requested to comment on the aspects of the development detailed in the recommendation section of this report.

Moved by Mr Ciemitis, seconded by Mr Warn

That the Design Advisory Committee, having considered the design for the proposed 18-level hotel development containing 180 hotel rooms at 286 (Lot 3) Hay Street, East Perth:

- 1. considers that the proposed built form is an elegant and interesting solution to the development of the narrow site, but notes that the quality of materials and finishes and the detailing of the design will be critical to the building's success;
- 2. supports the variations to the building heights and setbacks given the narrowness of the site, noting that the form steps back to reduce the impact on Hay Street and to provide some degree of separation between buildings;
- 3. notes that the applicant will address the provision of bicycle parking for hotel staff and agrees that separate bicycle parking facilities for hotel guests is not warranted.

The motion was put and carried

The votes were recorded as follows:

For: Mr Ciemitis, Mr Karotkin, Mr Smith and Mr Warn

Against: Nil

DA40/16

39 (LOTS 4 AND 551), 41 (LOT 1) AND 47 – 55 (LOTS 1 AND 2) MILLIGAN STREET AND 469 (LOT 2) AND 471 (LOTS 66 AND 550) MURRAY STREET, PERTH – PROPOSED MIXED-USE DEVELOPMENT COMPRISING A 52 LEVEL RESIDENTIAL BUILDING CONTAINING 359 MULTIPLE DWELLINGS, A 37 LEVEL HOTEL BUILDING CONTAINING 406 HOTEL ROOMS AND ASSOCIATED DINING AND RETAILS USES AND A TOTAL OF 272 CAR PARKING BAYS – BONUS PLOT RATIO

BACKGROUND:

SUBURB/LOCATION: 39 – 55 Milligan Street and 469 – 471 Murray

Street, Perth

FILE REFERENCE: 2016/5095

REPORTING UNIT: Development Approvals
RESPONSIBLE DIRECTORATE: Planning and Development

DATE: 14 April 2016

MAP / SCHEDULE: Schedule 2 – Map and coloured perspectives for

39 - 55 Milligan Street and 469 - 471 Murray

Street, Perth

3D MODEL PRESENTATION: A 3D Model for this application will be available at

the Committee meeting.

LANDOWNER: Fragrance WA – Perth (Milligan) Pty Ltd

APPLICANT: TPG Town Planning, Urban Design and Heritage

ZONING: (MRS Zone) Central City Area

(City Planning Scheme Precinct) Citiplace (P5) (City Planning Scheme Use Area) City Centre

APPROXIMATE COST: \$200 million

SITE HISTORY:

The subject site is located on the south western corner of the Milligan and Murray Street intersection and consists of eight lots totalling 3,560m². The significant buildings on site include the two storey, Regency Victoria style (1887) 'Pearl Villa', set back from Murray and Milligan Street frontage and concealed by the Inter-War Art-Deco (1930's) addition being 'Hostel Milligan'. These buildings are listed on the City Planning Scheme No. 2 (CPS2) Register of Cultural Heritage Significance. The remaining four buildings on the site are single or two storey commercial buildings of diverse styles spanning the 20th century.

An application for construction of a mixed-use development comprising two main buildings was approved by the City of Perth Local Development Assessment Panel on 11 July 2013. The application proposed the:

- retention, conservation and adaptation of the Pearl Villa;
- retention, partial demolition and adaptation of the Hostel Milligan;
- demolition of all other structures on the site;
- the construction of a 15 level office building integrating the Pearl Villa and Hostel Milligan (Stage 1); and
- Construction of a 13 level hotel building fronting Murray Street (Stage 2).

A maximum plot ratio of 7.0:1.0 inclusive of 40% bonus plot ratio was approved on the basis of 20% plot ratio bonus for provision of a new special residential use and 20% bonus plot ratio for the retention and upgrade of the heritage listed Pearl Villa and Milligan Hostel buildings. The approval subsequently lapsed and the development did not proceed.

DETAILS:

Approval is sought for the demolition of all of the existing buildings on site, with the exception of the Pearl Villa and Hostel, and the façade of the former Hertz Building at 41 Milligan Street, and the construction of a mixed use development comprising a 52 level residential building, 37 level hotel building and 272 car parking bays.

The applicant advises that 'the containment of the residential and hotel land uses within separate tower elements ensures an appropriate level of amenity and security for permanent residents, with separate pedestrian access points, lifts and stairs provided for each of the residential, hotel and commercial components of the proposed development. Separate car parking and vehicle access points are also provided for the proposed hotel and residential land uses'.

The composition of each of the buildings within the development is outlined as follows:

Residential Tower	
Ground Floor Level	One restaurant tenancy and one shop/café tenancy fronting Murray Street Grand entrance hall and apartment lobby Separate office and residential lift lobbies Separate goods lift Management office and mail room Vehicular crossover to Murray Street Vehicle loading area Off-street residential porte-cochere and drop-off bay 18 residential stores Separate residential and commercial bin stores Utilities and services infrastructure
Mezzanine Floor Level	18 residential stores
First Floor Level	Four double-level, one-bedroom adaptable dwellings / offices, across the first and second floor levels fronting Murray Street

Residential Tower	
	18 resident car parking bays Two hired car bays Two motorcycle bays Six resident bike bays 21 residential stores
Second Floor Level	Upper levels of apartments across the first and second floor levels fronting Murray Street 34 resident car parking bays Two motorcycle bays Nine resident bike bays; and Eight residential stores.
Third Floor Level	Four double-level, one-bedroom adaptable dwellings / offices, across the first and second floor levels fronting Murray Street 34 resident car parking bays Two motorcycle bays 20 resident bike bays Five residential stores
Fourth Floor Level	Upper levels of apartments across the third and fourth floor levels fronting Murray Street 34 resident car parking bays Two motorcycle bays 20 resident bike bays Five residential stores
Fifth Floor Level	Four double-level, one-bedroom adaptable dwellings / offices, across the first and second floor levels fronting Murray Street 34 resident car parking bays Two motorcycle bays 20 resident bike bays Five residential stores
Sixth Floor Level	Upper levels of apartments across the third and fourth floor levels fronting Murray Street 34 resident car parking bays Two motorcycle bays 20 resident bike bays Five residential stores
Seventh Floor Level	Communal landscaped podium deck 37 resident car parking bays Two motorcycle bays 20 resident bike bays Five residential stores
Eighth Floor Level	187 residential stores

Residential Tower	
Ninth Floor Level	87 residential stores
	Utilities and services infrastructure
Tenth Floor Level	Communal residential facilities, including: • Heated swimming pool and pool deck • Spa and plunge pool • Steam room and sauna • Gymnasium • Function room • Landscaped deck • Male and female change room facilities
Eleventh Floor Level	Void over communal facilities level
Twelfth to Fourteenth Levels	Four one-bedroom apartments Four two-bedroom apartments One three-bedroom apartment Communal 'zen' garden/void
Fifteenth Floor Level	Four one-bedroom apartments Three two-bedroom apartments One three-bedroom apartment Communal library and reading area Communal 'zen' garden
Sixteenth to Thirty First Floor Levels	Four one-bedroom apartments Four two-bedroom apartments One three-bedroom apartment Communal 'zen' garden/void
Thirty Second to Forty Second Floor Level	Five one-bedroom apartments Four two-bedroom apartments One three-bedroom apartment
Forty Third to Forty Eighth Floor Level	One one-bedroom apartment Six two-bedroom apartments One three-bedroom apartment
Forty Ninth Floor Level	One one-bedroom apartment Four two-bedroom apartments Two three-bedroom apartments (lower levels) One three-bedroom apartment
Fiftieth Floor Level	Two three-bedroom apartments (upper levels) Two three-bedroom apartments (lower levels) Communal residential facilities, including: • Outdoor cinema

Residential Tower	
	Function room
	Garden lounge
Fifty First Floor Level	Upper level of two three-bedroom apartments
1 1114 1 11001 11001 11001	Residents activity suite and terrace
	Utilities and services infrastructure
Fifty Second Floor	
Level	Games hall and children's play area Utilities and services infrastructure
	Othities and services infrastructure
Roof Level	Roof mounted solar panels
Basement Floor	27 car parking bays, including two tandem bays
Level Two	Five motorcycle bays
	10 bicycle bays
Basement Floor	20 car parking bays, including two universal access bays
Level	Four motorcycle bays
	14 bicycle bays
	Utilities and services infrastructure
One wed Floor Lavel	One hatel material / han tangen and an albert tangen
Ground Floor Level	One hotel restaurant / bar tenancy and one shop tenancy fronting Milligan Street and Murray Street
	Heritage forecourt located within the existing Hostel Milligan
	buildings
	Hotel entrance hall and grand lobby
	Hotel reception and concierge facilities
	Hotel office, laundry and rest room facilities
	Hotel luggage room Vehicular crossover to Milligan Street
	Vehicle loading area
	Off-street hotel drop-off bay
	Separate hotel and restaurant bin stores
	Utilities and services infrastructure
First Floor Level	Guest breakfast room and lounge
I HOLF TOOL LOVOI	Restaurant dining area
	Hotel back-of-house facilities
	Utilities and services infrastructure
Second Floor Level	Two conference / function rooms
	Two meeting rooms
	Outdoor cocktail terrace
	Hotel back-of-house facilities
	Male and female bathroom facilities
Third Floor Level	Day spa and treatment rooms

Residential Tower	
	Hotel gymnasium Outdoor yoga and recreation terrace Male and female change room facilities Utilities and services infrastructure
Fourth Floor Level	14 hotel rooms Utilities and services infrastructure
Fifth to Thirty Second Floor Levels	14 hotel rooms Utilities and services infrastructure
Thirty Third Floor Level	Utilities and services infrastructure Communal hotel facilities, including: • Heated swimming pool and pool deck; • Landscaped terrace and bar area; and • Male and female bathroom facilities

The proposed development will provide a total of 359 long term residential apartments in the following range of unit types:

- 12 one bedroom and one bathroom adaptable office / apartments;
- 142 one bedroom and one bathroom apartments
- 89 two bedroom and two bathroom apartments;
- 74 two bedroom plus study and two bathroom apartments;
- 38 three bedroom and two bathroom apartments; and
- 4 three bedroom and three bathroom apartments.

With regards to short term accommodation, the hotel will provide a total of 406 rooms ranging in size from 22m² to 28m², including 58 'dual-key' units and 16 universally accessible units.

The applicant advises that the 'the proposed development will provide a high quality, architecturally designed built form, incorporating a diverse range of high quality materials and finishes to produce a striking, contemporary façade design. The development has been carefully designed so as to showcase the sites unique heritage value, whilst providing a high quality architectural outcome for this prominent development site. The proposal will affect the conservation and adaptation of the heritage listed Pearl Villa and Hostel, contributing to the historic character and ambiance of the city centre, as well as the ongoing use and enjoyment of the site's unique heritage. The development provides activation of the public realm through the provision of active ground floor commercial tenancies and glazed lobby spaces fronting both Murray Street and Milligan, promoting an open and interactive relationship with the surrounding public realm.'

COMPLIANCE WITH PLANNING SCHEME:

Land Use

The subject site is located in the City Centre Use Area of the Citiplace Precinct (P5). The Citiplace Precinct will be enhanced as the retail focus of the State providing a range of retail and related services more extensive than elsewhere in the metropolitan region. The Precinct will offer a wide range of general and specialised retail uses as well as a mixture of other uses such as entertainment, commercial, medical, service industry, residential and minor office. Uses at street and pedestrian level will mainly be shops, restaurants (including cafes), taverns and other uses that have attractive shop fronts and provide for activity, interest and direct customer service.

The proposed uses including 'Dining', 'Entertainment', 'Retail' and 'Special Residential' uses which are classified as preferred 'P' uses in the City Centre area of the Citiplace Precinct (P5). The proposed 'Residential' and 'Office' uses are classified as contemplated 'C' uses and are considered to be consistent with the precinct statement of intent in contributing to the local day and night time economy in support of the aforementioned commercial uses.

Development Requirements

New development within the Citiplace Precinct will generally reflect the traditional height and scale of adjacent buildings and will allow sun penetration into the streets in winter. Building facades will incorporate interesting elements thereby contributing to a lively, colourful and stimulating environment. Shop fronts will be continuous, complementing traditional shop fronts and providing awnings and veranda's over footpaths.

The proposal's compliance with the CPS2 development requirements is summarised below:

Development Standard	Proposed	Required / Permitted
Maximum Plot Ratio:	7.5:1 (26,700m²)	Base Plot Ratio
	inclusive of a plot	5:1 (17,800m²)
	ratio bonus of 50%	
	(8,900m²) on the	Maximum Bonus Plot
	basis of:	Ratio
	a 20% bonus for	of 50% consisting of a
	including residential	combination of any of the
	development,	below:
	a 20% bonus for	Special Residential
	including special	Development (20% and
	residential	40% for high quality hotel
	development and	maximum)
	a 10% bonus for the	Residential Development
	conservation of	(20% maximum)
	heritage buildings	Heritage Conservation

Development Standard	Proposed	Required / Permitted
Maximum Street Building Height:		(20% maximum)
Murray Street		
Residential Tower	27.5 metres	14 metres
Hotel Tower	10.5 metres	14 metres
Milligan Street		
Hotel Tower	14.5 metres	21 metres
Maximum Building Height:		
Residential Tower	179 metres	No prescribed limit
Hotel Tower	121 metres	No prescribed limit
Setbacks:		
Murray Street (north)		
Residential Tower	Nil up to 27.5 metres in height then 3.7 metres (minor projection) to 9 metres up to a maximum height of 179 metres	Nil up to height of 14 metres with a 5 metre setback up to a height of 65 metres and then a 10 metre setback for the remainder of the development
Hotel Tower	Nil up to 10.5 metres in height then 17.5 metres up to a maximum height of 121 metres	Nil up to height of 14 metres with a 5 metre setback up to a height of 65 metres and then a 10 metre setback for the remainder of the development
Milligan Street (east)		
Hotel Tower	Nil to 2 metres up to 14.5 metres in height then 5 metres up to a maximum height of 121 metres	Nil up to height of 21 metres with a 5 metre setback up to a height of 65 metres and then a 10 metre setback for the

Development Standard	Proposed	Required / Permitted
•	(exceeding the provision from 65 metres upwards)	remainder of the development
Side (south)		
- Lower Building Levels		
Residential Tower	Nil up to 33 metres in height (exceeding the provision from 14 metres upwards)	Nil (no openings/balconies)
Hotel Tower	Nil up to 19 metres in height	Nil (no openings/balconies)
- Upper Building Levels		
Residential Tower	3 metres (architectural features) to 4 metres (main building)	4 metres (up to 65m in height) 8 metres (over 65m in height)
Hotel Tower	3 metres (balconies) to 4 metres (main building)	4 metres (up to 65m in height) 8 metres (over 65m in height)
Side (west)		
- Lower Building Levels		
Residential Tower	Nil up to 33 metres in height (exceeding the provision from 14 metres upwards)	Nil (no openings/balconies)
Hotel Tower	Nil up to 19 metres in height	Nil (no openings/balconies)
- Upper Building Levels		
Residential Tower	3.5 metres (balconies) to 4 metres (main building)	4 metres (up to 65m in height) 8 metres (over 65m in height)
Hotel Tower	9.5 metres	4 metres

Development Standard	Proposed	Required / Permitted
		(up to 65m in height)
		8 metres
		(over 65m in height
Car Parking:		
Residential	225 bays	538 bays (maximum)
Commercial Tenant	47 bays	53 bays (maximum)
Bicycle Parking:		
Residential	115 bays	120 bays or can be located within residential stores (minimum dimension 2.2m and area of 5m ²)
Commercial (including Hotel)	24 bays	138 bays (minimum)

Bonus Plot Ratio:

The site is eligible for 50% maximum bonus plot ratio which may be comprised of:

- Public Facilities and Heritage: Maximum 20% bonus (includes public spaces, pedestrian links, conservation of heritage places and provision of specific facilities on private land);
- Residential Use: Maximum 20% bonus; and
- Special Residential Use: Maximum 40% bonus (20% for a special residential use or 40% for high a quality hotel use).

The applicant is seeking a total of 50% bonus plot ratio, comprised of 30% bonus plot ratio for a high quality hotel and 20% bonus plot ratio for a residential use. This is based on the application complying with the requirements specified under clause 28 of the CPS2 and the City's Bonus Plot Ratio Policy 4.5.1.

Bonus Plot Ratio for Residential

Developments which incorporate a residential use may be awarded bonus plot ratio of up to 20% where it is located within the area indicated on the Residential Bonus Plot Ratio Plan contained within CPS2. Whilst there is no requirement for the residential use in a mixed-use development to form part of the base plot ratio, the bonus plot ratio floor area must be used for the residential use. The applicant has provided a detailed report indicating compliance with the City's Residential Design Policy 4.9, a summary of which is provided as follows:-

Element 1 – Streetscape Interface and Dwelling Mix

The residential building entry is clearly defined and visible from the street.

The proposed development provides a diversity of dwelling sizes, including 42.8% single bedroom dwellings, 45.5% two bedroom dwellings and 11.7% three bedroom dwellings.

Minimum dwelling sizes are as follows:

- 38.5m² for the one-bedroom dwellings;
- 67.8m² for the two-bedroom dwellings; and
- 90m² for the three-bedroom dwellings.

The above minimum dwelling sizes are below those recommended under the City's Policy of 50m^2 (one bedroom unit), 70m^2 (two bedroom unit) and 100m^2 (three bedroom unit). The applicant notes that "the proposed dwelling sizes are appropriate on the basis that they will introduce increased diversity into the Perth residential market, and that the plans provided demonstrate that a logical and efficient dwelling layout can be achieved utilising the minimum dwelling sizes specified above. The reduced apartment sizes contribute to the affordability of dwellings, whilst the dwelling designs maximise useable apartment space whilst minimising the need for corridors and other underutilised apartment floor space."

Element 2 - Privacy and Security

Privacy

The proposed development has been designed to ensure an appropriate level of visual privacy to all dwellings and private open space areas, with the proposed tower elements being setback from each other in accordance with the side and rear setback requirements of the City's Building Height and Setbacks Policy.

In addition, the placement and design of major openings and outdoor living areas ensures that there will be no visual privacy (cone of vision) incursions within the individual tower elements.

Surveillance

The proposed development has been designed with major openings and outdoor habitable spaces fronting surrounding streets. This will serve to ensure sufficient passive surveillance of the public realm, and will result in improvements to both actual and perceived safety in the locality. Building entrances are clearly defined and visible from the street and adjacent buildings.

Lighting

Appropriate lighting will be provided in accordance with Australian Standards and the principles of Crime Prevention through Environmental Design (CPTED), with further details to be provided at the Working Drawings stage.

Element 3 – Noise

The acoustic report prepared in support of the proposal demonstrates that the proposed development complies with the relevant acoustic standards and requirements. Noise mitigation strategies have been identified and full acoustic assessments will be undertaken at detailed design stage.

Element 4 – Open Space

Private Open Space

Each dwelling is provided with an outdoor living areas that is:

- in excess of the minimum 10m² requirement (minimum 12.5m²);
- directly accessible from a habitable room;
- receives adequate levels of natural light and ventilation; and
- provides adequate weather protection, and is located and designed to maximise visual privacy between individual apartments and surrounding buildings.

Communal Open Space

High quality communal spaces for residents are provided at both the podium deck and roof levels of the proposed residential tower. These include a heated swimming pool and pool deck, gymnasium, spa room, function room, landscaped podium deck, and resident sky lounge and terrace. The communal facilities are accessed via the separate residential lift lobby and stairs, thereby ensuring that the communal facilities are secure and accessible for residents.

Landscaping

Given the development's nil street frontage setbacks, minimal 'in-ground' landscaping is proposed which is appropriate to its inner urban context. A mixture of soft and hard landscaping is provide within the various communal spaces and 'zen' gardens.

Element 5 – Efficient Resource Use and Provision of Daylight

Heating and Cooling

The proposed development has been designed to capitalise on access to northern solar access as far as is practicable, with the majority of balconies and major openings provided with access to northern daylight at various periods throughout the day.

Ventilation

The proposed development provides operable windows and natural cross ventilation where appropriate.

Stormwater

Opportunities for stormwater redistribution on site will be investigated at the detailed design stage.

Clothes Drying

The design of residential dwellings provides place for an internal dryer. The design of the balcony will enable residents to open and close their balconies as per their required needs, however no external clothes drying facilities are provided.

Borrowed Light

Direct natural light is provided to all living, dining and sleeping areas through the provisions of major openings to all habitable rooms.

Light Wells

The layout of the buildings do not require the provision of light wells.

Relationship to adjoining buildings

The built form of the proposal provides for appropriate building-to-building separation, allowing for natural light, ventilation and outlook between buildings, and maximising sunlight penetration into streets and public spaces as far as is practicable.

Greywater Use

Feasibility of greywater reuse and recycling will be considered at further stage of development.

Sustainable Development

The proposed development promotes sustainable design principles through design strategies that maximise sunlight access to apartments and promotes natural ventilation. The development proposal also seeks to reduce dependency on private vehicle transport, given proximity to rail and bus services and to the city centre.

Element 6 – Access and Parking

The proposed development is provided with secure, convenient and accessible vehicle and bicycle parking, with direct access to car parking areas provided via the central lift lobby and stairs within the residential tower, and separate secure bicycle parking provided throughout the podium levels.

Element 7 – Servicing

Stores

Each dwelling is provided with a secure, accessible storage area, with a minimum internal area of 4m².

Mailboxes

A residential mail room is provided at the ground floor level, with access directly of the apartment lobby space. This ensures that the mail facilities are provided in a consolidated area that is easily accessible via the building entrances.

Noting the above, the proposal considered to generally satisfy the Policy requirements in order to be awarded maximum bonus plot ratio of 20% for the provision of a residential use.

Bonus Plot Ratio for Special Residential

Developments which incorporate a Special Residential use may be awarded bonus plot ratio of up to 20% where it is located within the area indicated on the Special Residential Bonus Plot Ratio Plan contained within CPS2. Whilst there is no requirement for the special residential use in a mixed use development to form part of the base plot ratio, the bonus floor area must be used for the special residential use.

Under Section 7.1 Design Criteria of the City's Bonus Plot Ratio Policy 4.5.1 a special residential use must be designed in accordance with the provisions of the CPS2 Special Residential (Serviced and Short Term Accommodation) Policy 3.9. In addition, hotels seeking bonus plot ratio must provide the following basic facilities and amenities:

- a lobby/reception area;
- back of house/administration facilities, including housekeeping areas to enable a fully serviced hotel to function, staff ablution/locker facilities, office space and storage areas; and
- bathrooms within guest rooms which incorporate at a minimum a basin, shower and toilet. Laundry facilities shall not be provided within hotel guest rooms.

In support of the request for 20% bonus plot ratio for the hotel the applicant has indicated:

'A reception desk is provided within the ground floor lobby and lounge. The reception area will be attended by staff at all times during check-in / check-out periods. Full back of house amenities will be provided. A dedicated hotel lobby and lifts is provided at the ground floor level ensuring secure access for patrons that is appropriately separated from surrounding residential access points. Guest room sizes range in size between 22m² to 28m² including bathrooms (with shower, basin and toilet) and excluding any kitchenette or laundry facilities.'

Noting the above, the proposal satisfies the Policy requirements in order to be awarded bonus plot ratio of 20% for the provision of a special residential use.

Bonus Plot Ratio for Heritage Conservation

Developments which conserve heritage listed places may be awarded bonus plot ratio of up to 20% where it is located within the area indicated on the Heritage Bonus Plot Ratio Plan contained within CPS2.

The application is seeking the award of 10% bonus plot ratio for the conservation of the heritage listed Pearl Villa and Hostel Milligan. The applicant has provided the following information and justification for the facilities to satisfy the applicable requirements of the City's Bonus Plot Ratio Policy 4.5.1:

- 'The existing Hostel Milligan buildings are recognised as being of cultural heritage value by virtue of their listing on the City of Perth's Register of Places of Cultural Heritage Significance;
- The proposed development will ensure the ongoing protection and conservation
 of the heritage listed buildings within an appropriate setting, as discussed in
 detail in the associated Heritage Impact Statement;
- The conservation of the heritage listed buildings has been undertaken in accordance with the Conservation Plan applicable to the place, as discussed in detail in the associated Heritage Impact Statement;
- The proposed use of the space will perpetuate historic retail and hospitality uses, and will enable greater access and patronage from the general public;
- The proposed new development, landscaping and urban design treatments have been carefully considered and sensitively introduced to respect and respond to the cultural heritage values of the place, as discussed in the associated Heritage Impact Statement;
- The place will be the subject of appropriate interpretation to complement the proposed development and to provide the local and wider community with a deeper and more comprehensive understanding of the place. Interpretation will transmit the history and significance of the place as documented in the relevant Conservation Plan (2013);
- The key heritage benefit of the current proposal is the way in which it reveals Pearl Villa by removing portions of the 1930 addition, and meticulous reconstructing the front façade and entrance from Murray Street. This will allow visitors and passers by to better understand and appreciate the original, and most significant, building on the site;
- The proposal incorporates the facade of the former Hertz Building located at No. 41 Milligan Street. Although this building is not subject to any statutory protection, the proponent recognises that this component makes a valuable contribution to the historic character of the area and creates an opportunity to enhance the redevelopment of the site through its retention.'

Noting the above, the proposal is considered to generally satisfy the Policy requirements in order to be awarded bonus plot ratio of 10% for the conservation of a heritage listed place.

Conclusion

The Design Advisory Committee is requested to comment on the aspects of the development detailed in the recommendation section of this report.

Moved by Mr Warn, seconded by Mr Ciemitis

That the Design Advisory Committee, having considered the design and the awarding of bonus plot ratio for the proposed mixed-use development comprising a 52 level residential building containing 359 multiple dwellings, a 37 level hotel building containing 406 hotel rooms and associated dining and retail uses and a total of 272 car parking bays at 39 (Lots 4 and 551), 41 (Lot 1) and 47 - 55 (Lots 1 and 2) Milligan Street and 469 (Lot 2) and 471 (Lots 66 and 550) Murray Street, Perth:

- 1. supports the awarding of 20% bonus plot ratio for the provision of a new hotel (Special Residential use) in accordance with the Bonus Plot Ratio Policy 4.5.1 and Special Residential (Serviced and Short Term Accommodation) Policy 3.9;
- 2. considers that the heritage components of the development have not been fully resolved and therefore, does not support the awarding of 10% bonus plot ratio for the conservation of the heritage listed Pearl Villa and Hostel Milligan until the following matters have been reviewed and further refined:
 - 2.1 the design of the space between the retained portions of the Hostel Milligan and Pearl Villa being further developed, including details of the design of the new roof between the heritage buildings; the landscaping and proposed use of the space and of public access to the space;
 - 2.2 further consideration being given to the treatment and extent of retention of the Hotel Milligan façade to better reflect the requirements of the City's Heritage Policy 4.10;
 - 2.3 the interface of the northern façade of the Hostel Milligan with the street being improved;
- 3. considers that the resolution of the design of the residential tower is inadequate for a project of this scope and complexity and therefore, does not support the awarding of 20% bonus plot ratio for the provision of a residential use until the following matters have been addressed:

(Cont'd)

- 3.1 the majority of the 359 apartments do not satisfy the guidelines for minimum apartment sizes contained in the Residential Design Policy 4.9 and this needs to be reviewed or further information is required to demonstrate how the quality of the design and layout of the apartments might otherwise address the Policy requirements to ensure the development delivers a standard of accommodation that is desired for the city;
- 3.2 the design of the roof and of the balcony screens/façade detail requires further detail and refinement;
- 3.3 the layout and distribution of the residential storerooms needs to be reviewed to address potential safety and security issues;
- 4. supports the proposed variations to the maximum street building height and setback requirements for Milligan and Murray Streets, noting the variations are minor, however raises concerns that the setback variation to the southern boundary will result in balconies being positioned too close to the approved office building at the adjacent Melbourne Hotel site, which will impact on the amenity of the apartments;
- 5. a detailed landscape plan needs to be submitted;
- 6. the width of the vehicle entry/exit on the Milligan Street frontage should be reduced to limit its impact on the streetscape and on pedestrian safety;
- 7. the provision of canopies along the Milligan Street frontage needs to be reviewed, with a canopy being provided across the frontage of the Hertz Building and the height of the canopy to the hotel entry being lowered to provide more effective pedestrian shelter.

The motion was put and carried

The votes were recorded as follows:

For: Mr Ciemitis, Mr Karotkin, Mr Smith and Mr Warn

Against: Nil

6.26pm Mr Colalillo and Ms Trlin departed the meeting.

DA41/16 GENERAL BUSINESS

Responses to General Business from a Previous Meeting

Nil

New General Business

Nil

DA42/16 ITEMS FOR CONSIDERATION AT A FUTURE MEETING

Outstanding Items:

Nil

DA43/16 CLOSE OF MEETING

6.27pm There being no further business the Presiding Member declared the

meeting closed.

SCHEDULE 1



2016/5083 286 (LOT 3) HAY STREET, EAST PERTH



2016/5083 286 (LOT 3) HAY STREET, EAST PERTH

SCHEDULE 2



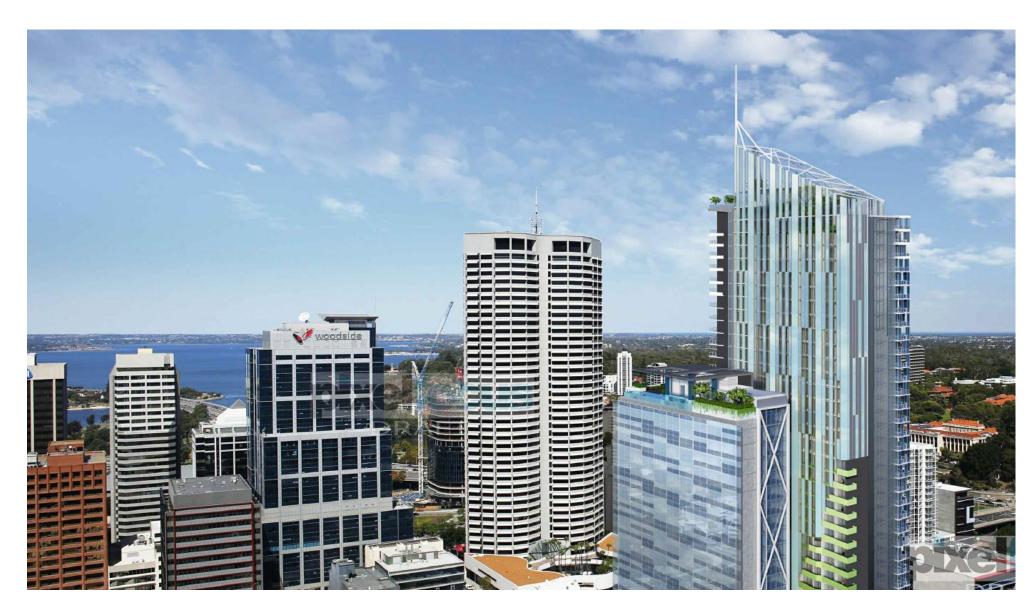
16/5095; 39-55 MILLIGAN STREET AND 469-471 MURRAY STREET, PERTH



16/5095 - 39-55 MILLIGAN STREET AND 469-471 MURRAY STREET, PERTH



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16/5095 - 39-55 MILLIGAN STREET AND 469-471 MURRAY STREET, PERTH